RTE-SSA

Review of Implementation

Education Secretaries Conference
4th January 2012
State RTE Rules

Status

- 23 States have notified the RTE Rules
- 5 UTs have adopted Central Rules
- The following five States may indicate current status
  - Gujarat
  - Goa
  - Karnataka
  - Uttarakhand
  - West Bengal
- Consideration of new school, uniform, transportation, residential facilities requirement in 2012-13 contingent on notification of RTE Rules
Access and Retention
Sanctioned schools not opened...

2.13 lakh primary schools sanctioned; 1.81 lakh (85%) opened
1.74 lakh upper primary schools sanctioned; 1.52 lakh opened

<table>
<thead>
<tr>
<th>Unopened Primary Schools</th>
<th>Unopened upper primary schools</th>
</tr>
</thead>
<tbody>
<tr>
<td>Uttar Pradesh – 10570 (39%)</td>
<td>West Bengal – 5637 (60%)</td>
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<tr>
<td>West Bengal – 4386 (20%)</td>
<td>Bihar – 5067 (25%)</td>
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<td>Bihar – 4146 (20%)</td>
<td>Orissa – 2455 (22%)</td>
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<tr>
<td>Uttarakhand – 3226 (75%)</td>
<td>J&amp;K – 1791 (25%)</td>
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<tr>
<td>J&amp;K – 2104 (20%)</td>
<td>Uttar Pradesh – 1693 (6%)</td>
</tr>
<tr>
<td>Rajasthan – 1700 (6%)</td>
<td>Rajasthan – 1000 (5%)</td>
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</tbody>
</table>

Difficult to justify more schools next year, if these remain unopened
Last year of EGS functioning… Upgrade

- EGS continued in seven states in 2011-12
  - Andhra Pradesh 2688
  - Arunachal Pradesh 877
  - Manipur 337
  - Kerala 274
  - Uttarakhand 74
  - Himachal Pradesh 52
  - Andaman & Nicobar Islands 19

- 1.03 lakh children were expected to be covered in EGS centres.

- Till 30.9.2011, only 42000 children (41%) actually enrolled.

- No provision for continuation of EGS centres in 2012-13: States to ensure that all children availing EGS facilities are provided access to mainstream schools.
Concerns regarding OoSC continue...

- Gaps between HHS data and IMRB sample survey data flagged on several occasions.
- Only Rajasthan has undertaken comprehensive survey of OoSC.

**The concerns:**

- Himachal Pradesh, Kerala and Nagaland have not conducted HHS.
- Andhra Pradesh and Maharashtra have excluded urban areas from HHS.
- J&K conducted HHS only partially in certain parts of Jammu.

Not enough focus on ‘homeless’ children, child beggars, rag-pickers, pavement-dwellers.

Village/Ward Education Registers not properly maintained in most States.

No system of sample checking of VERs/ WERs entries by local authority or SMC.

SFDs based on >20000 OoSC increased from 27 to 34; big increase in Rajasthan.
Special Training for mainstreaming OoSC

• Agenda Note highlights state-wise progress

• No reports from Bihar, Haryana, J&K, Kerala, Lakshadweep and Meghalaya

• Big worries in respect of:

<table>
<thead>
<tr>
<th>State</th>
<th>Approved</th>
<th>Achievement</th>
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<tr>
<td>Rajasthan</td>
<td>1,06,339</td>
<td>1841</td>
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<td>Orissa</td>
<td>65074</td>
<td>9992</td>
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<td>Delhi</td>
<td>14440</td>
<td>3623</td>
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<td>West Bengal</td>
<td>330559</td>
<td>96133</td>
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<tr>
<td>Andhra Pradesh</td>
<td>250884</td>
<td>94227</td>
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</table>

Need to begin tracking:

- Number of children who have been mainstreamed in regular school
- How are they coping in school
- Do they need additional support for staying on till completion of EE
Annual Average Dropout Rate has declined from 9.11 in 2009-10 to 6.8 in 2010-11. Over 5% decline in Bihar (7.06), Jharkhand (5.30), Nagaland (6.23), Uttar Pradesh (5.65). But increase in 11 States is a cause of concern.

<table>
<thead>
<tr>
<th>State</th>
<th>2009-10 Dropout Rate</th>
<th>2010-11 Dropout Rate</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>A&amp;N Islands</td>
<td>1.54</td>
<td>3.5</td>
<td>-1.96</td>
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<tr>
<td>Daman and Diu</td>
<td>2.29</td>
<td>6.3</td>
<td>-3.98</td>
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<tr>
<td>Gujarat</td>
<td>3.86</td>
<td>4.3</td>
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<tr>
<td>Haryana</td>
<td>0.15</td>
<td>6.2</td>
<td>-6.05</td>
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<tr>
<td>J&amp;K</td>
<td>3.47</td>
<td>5.3</td>
<td>-1.82</td>
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<tr>
<td>Madhya Pradesh</td>
<td>8.20</td>
<td>8.6</td>
<td>-0.41</td>
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<td>Mizoram</td>
<td>5.28</td>
<td>12.0</td>
<td>-6.67</td>
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<td>Rajasthan</td>
<td>10.54</td>
<td>10.8</td>
<td>-0.22</td>
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<tr>
<td>Sikkim</td>
<td>4.46</td>
<td>7.1</td>
<td>-2.65</td>
</tr>
<tr>
<td>Tamil Nadu</td>
<td>0.15</td>
<td>1.2</td>
<td>-1.06</td>
</tr>
<tr>
<td>Tripura</td>
<td>8.82</td>
<td>11.9</td>
<td>-3.11</td>
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</table>

Decline in dropout rate; strangely no improvement in Retention Rate.

Increase in SFDs based on low retention: from 126 in 2009-10 to 189 in 2010-11.

Raj–23/29, MP-10/23, Guj-1/5, DEL-0/1
Bridging Gender and Social Category Gaps
KGBVs still not operational

- 3598 KGBVs sanctioned; 3379 KGBVs operational; 2,84,501 girls enrolled

- Construction slow: 1759 buildings completed, 842 in progress and 997 yet to begin

**KGBVs not operational**
- Andhra Pradesh 6
- Assam 20
- Bihar 89
- Haryana 27
- Jammu & Kashmir 20
- Karnataka 7
- Madhya Pradesh 1
- Maharashtra 3
- Meghalaya 8
- Nagaland 9
- Punjab 19
- Tripura 1
- West Bengal 9

**Construction not commenced**
- Andhra Pradesh (355), Arunachal Pradesh (12), Assam (33), Bihar (7), Gujarat (31), Haryana (27), Jammu & Kashmir (27), Jharkhand (32), Karnataka (7), Madhya Pradesh (38), Maharashtra (9), Manipur (4), Meghalaya (9), Nagaland (11), Orissa (38), Punjab (19), Tamil Nadu (9), Tripura (1), Uttar Pradesh (292), Uttarakhand (3), West Bengal (29)
KGBV: Enrolment gaps

- Agenda Note indicates unutilised KGBV capacity

- High unutilised capacity in:
  - Nagaland: 82%
  - Meghalaya: 80%
  - Punjab: 74%
  - Haryana: 67%
  - Uttar Pradesh: 43%
  - J&K: 36%
  - Assam: 33%

- Grave concerns regarding low enrolment of girls from Muslim Minority community in KGBVs, especially in
  - Gujarat (2.91%), Jharkhand (10%), Madhya Pradesh (6.37%), Maharashtra (3.46%), Tamil Nadu (0.64%), Uttar Pradesh (10.28%), West Bengal (8.03%)

- NPEGEL: Big concern about pace of interventions and expenditure

- SFDs based on gender gap increased from 20 to 36

- Big increase in Haryana and Punjab
Children with Special Needs

- 40.90 CWSN as per Census 2001; 30.28 lakh identified under SSA; gap of 10.62 lakh
  
  - **Lower than 1% identification:**
    - Delhi (0.72%) and Madhya Pradesh (0.58%)
  
  - **Lower than 1.5% identification:**
  
  - **No fresh identification:**
    - Bihar reporting the same figure of 3.13 lakh CWSN since 2008-09
  
  - **Decline in numbers identified since 2008-09:**
    - Goa, HP, J&K, Karnataka, Kerala, MP, Maharashtra, Mizoram, Orissa, UP, A&N Islands, Chandigarh, D&N Haveli Lakshwadweep
Children with Special Needs

- Support to CWSN through:
  - Appointment of Resource Teachers
  - 90-days RCI training of general teachers
  - Progress in respect of both unsatisfactory

- Aids and assistive devices:
  - Overall progress: 75.12%
  - Over 80% progress in AP, Gujarat, Haryana, Karnataka, Maharashtra, Mizoram, D&N Haveli and Delhi
  - Less than 50% progress in Arunachal Pradesh (33.39%), Goa (6.15%), J&K (49.59%), Meghalaya (40.47%), Nagaland (25.46%), Sikkim (42.22%) and Tripura (34.51%)
  - Big time lag in Punjab SSA in placing orders for aids and appliances after the assessment camps were over.
  - No information from A&N Islands and Lakshwadweep

- Barrier free access:
  - Low progress in Arunachal Pradesh (15.43%), Chhattisgarh (41.08%), Goa (37.82%), J&K (13.04%), Jharkhand (36.62%), Manipur (29.34%), Meghalaya (14.92%), Sikkim (15.66%), Tripura (0.92%), A&N Islands (6.62%), Chandigarh (35.24%), D&N Haveli (6.67%) and Daman & Diu (40%)
Quality
Quality

- Curricular Renewal necessary as per section 29 of RTE Act
  - Concerns about quality of curricular renewal reported by States

- Concerns regarding timely distribution of textbooks:
  - Andaman & Nicobar: 50%
  - Assam: 53%
  - Himachal Pradesh: 4%
  - J&K: 22%
  - Jharkhand: 67%
  - Manipur: 0%
  - Nagaland: 0%
  - West Bengal: 89%

- Low progress in teacher training:
  - A&N islands (4%), Arunachal (0%), Bihar (11%), J&K (14%), Karnataka (15%), Orissa (29%), Punjab (32%), Sikkim (20), Tripura (17%), Uttar Pradesh (4%), West Bengal (35%)
Teacher Recruitment

- 6.9 lakh teacher posts sanctioned since RTE became operative
- Serious concerns about slow pace of teacher recruitment
- High backlog in:

<table>
<thead>
<tr>
<th>State</th>
<th>Sanctioned</th>
<th>Recruited</th>
<th>Balance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assam</td>
<td>28793</td>
<td>0</td>
<td>28793</td>
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<tr>
<td>Bihar</td>
<td>403413</td>
<td>191983</td>
<td>211430</td>
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<tr>
<td>Madhya Pradesh</td>
<td>171267</td>
<td>98287</td>
<td>72980</td>
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<td>Maharashtra</td>
<td>41434</td>
<td>15311</td>
<td>26123</td>
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<tr>
<td>Punjab</td>
<td>14090</td>
<td>9694</td>
<td>4396</td>
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<td>Rajasthan</td>
<td>114132</td>
<td>94201</td>
<td>19931</td>
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<tr>
<td>Uttar Pradesh</td>
<td>423553</td>
<td>258924</td>
<td>397629</td>
</tr>
<tr>
<td>Uttarakhand</td>
<td>14155</td>
<td>5998</td>
<td>8157</td>
</tr>
<tr>
<td>West Bengal</td>
<td>196808</td>
<td>113345</td>
<td>83463</td>
</tr>
</tbody>
</table>

Does not include State sector vacancies
States to expedite STET process

Is re-deployment really happening?
No change in the percentage of schools with adverse PTR between 2009-10 & 2010-11
Training of Untrained Teachers

Untrained teachers largely contractual, except for Madhya Pradesh which has untrained regular teachers as well.

Initiatives by States to address the problem:

- **Assam**: Proposal for training by KK Handique Open University with NCTE
- **Bihar**: Proposal for training by SCERT approved by NCTE; Proposal of Nalanda Open University being processed; IGNOU finalising 6-month module
- **Chhattisgarh**: D.Ed curriculum revised; proposal under consideration of NCTE
- **Jharkhand**: NIOS proposal being examined by NCTE; State Government advised to send its proposal
- **Madhya Pradesh**: NCTE approval given for training by IGNOU
- **Orissa**: Proposal for renewal of approval to SCERT examined by NCTE; additional details sought from State Government
- **Uttar Pradesh**: NCTE approval for training by SCERT given
- **West Bengal**: Proposal by WBBPE sent to NCTE; additional details sought from State Government
- **NE States**: IGNOU preparing 18-month module
Community Mobilisation
Community Mobilisation

Variety of activities for awareness generation:
• Theatre groups, kalajathas, folk dances
• Shiksha Jagran Melas
• Wall writings, panels, hoardings
• Publication and distribution of IEC Material newsletters, booklets, calendars.
• Use of social networking sites
• Appreciation to good school management committees
• Participation in Bharat Nirmaan Campaign
• Community Radio programmes, community and child Helplines
School Infrastructure
RTE compliant schools

Chart 4: Percentage of Govt. schools with facilities

- Includes 9 parameters: girls toilet, boys toilet, drinking water, ramp, PTR, SCR, boundary wall, playground, library
- Over 70% schools comply with 5 parameters
- Special focus on schools with 4 or less parameters
## Infrastructure

### The National picture

<table>
<thead>
<tr>
<th>Components</th>
<th>Target</th>
<th>Completion</th>
<th>% completion</th>
<th>In progress</th>
</tr>
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<tbody>
<tr>
<td>Primary</td>
<td>192754</td>
<td>148049</td>
<td>77</td>
<td>17790</td>
</tr>
<tr>
<td>Upper Primary</td>
<td>107054</td>
<td>92692</td>
<td>87</td>
<td>8678</td>
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<tr>
<td>Additional Classrooms</td>
<td>1601814</td>
<td>1121270</td>
<td>70</td>
<td>289667</td>
</tr>
<tr>
<td>Drinking Water</td>
<td>220953</td>
<td>206887</td>
<td>94</td>
<td>5346</td>
</tr>
<tr>
<td>Toilets</td>
<td>584324</td>
<td>416927</td>
<td>71</td>
<td>60336</td>
</tr>
</tbody>
</table>

### Well performing
- Mizoram
- Kerala
- Punjab
- Rajasthan
- Sikkim

### Low Performing
- Bihar
- Chhattisgarh
- Jharkhand
- Meghalaya
- Orissa
- Uttarakhand
- West Bengal

### Alarming
- Lakshadweep
- Manipur
- J&K
- Goa

### ACR gaps:
- AP: 15818
- Assam: 20233
- Bihar: 1,33,660
- Rajasthan: 20348
- UP: 94,651
Infrastructure

- Inadequacy of supervision staff continues to cause concern:
  - Andhra Pradesh = 218
  - Bihar = 171
  - Jharkhand = 123
  - Madhya Pradesh = 308
  - West Bengal = 89

- No block personnel in Punjab; civil works supervision assigned to teachers

- Uttar Pradesh: only 2 technical personnel at State level; 60 non-technical personnel supervising work in 70 districts

Financial Management
Below 50% expenditure against 1st instalment released:
- A&N Islands, Bihar, Chandigarh, D&NH, Delhi, Kerala, Lakshwadweep, Manipur, Meghalaya, Sikkim

State share not released against 1st Instalment
- Arunachal Pradesh, Jammu & Kashmir

2nd instalments released for:
- West Bengal, Rajasthan, Tamil Nadu, Punjab, Gujarat, Madhya Pradesh, Jharkhand, Goa, Haryana, Himachal Pradesh, Tripura, Karnataka, Uttar Pradesh, Andhra Pradesh, Goa

2nd/ 3rd instalment contingent on:
- Evidence of good pace of expenditure of funds available
- Submission of Audit Reports and Utilisation Certificate for 2010-11
- Release of proportionate State Share
- Indication of funds required under General and Capital heads
Financial Management

- 13th FC funds not availed
  - Arunachal Pradesh, Goa, Maharashtra, Manipur, Mizoram, Nagaland, Punjab, Sikkim, Tripura.
  - Not released to SIS: Bihar, Karnataka, Kerala, Tamil Nadu, West Bengal

- Annual Reports pending
  - 2007-08: Arunachal Pradesh, Mizoram (Hindi version)
  - 2008-09: Arunachal Pradesh, Haryana, Himachal Pradesh, Odisha
  - 2009-10: Arunachal Pradesh, Bihar, Haryana, J&K, Jharkhand, Maharashtra, Meghalaya

- Annual Reports for 2010-11 pending for all States, except Chandigarh and Daman & Diu

- Audit Reports for 2010-11 pending for Arunachal Pradesh, Bihar, Goa, J&K, Jharkhand, Lakshwadweep, MP, Maharashtra, Manipur, Meghalaya, Mizoram, Nagaland, Odisha, Puducherry, Punjab
## Accounts Staff Vacancy

<table>
<thead>
<tr>
<th>State</th>
<th>Block</th>
<th>&lt; 25%</th>
<th>&gt; 25% to 50%</th>
<th>&gt; 50%</th>
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</thead>
<tbody>
<tr>
<td>SPO</td>
<td>DPO</td>
<td>Block</td>
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<td>A&amp;N</td>
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<td>Daman &amp; Diu</td>
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Thank You